# Wealth Inequality and Tax Policy

Florian Scheuer

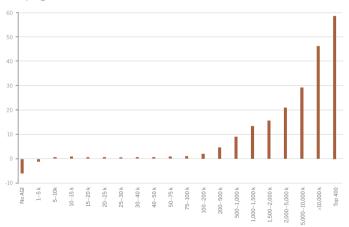
University of Zurich

CEPR-TFI Panel on "Finance and Inequality"
CEPR 6th European Workshop on Household Finance

April 14, 2021

# The role of capital gains for the superrich





Source: Scheuer and Slemrod, "Taxation and the Superrich," Annual Review of Economics (2020)

## Tax progressivity at the top

- Capital gains are tax-favored
  - Lower rate
  - Taxed upon realization
  - Step-up at death
- Solution?
  - Tax at higher rates, upon accrual/constructive realization (Biden)
  - Wealth tax (Warren/Sanders, just passed in Argentina, suggested by IMF, debated in Chile, Bolivia, CA, NY...)

# European wealth tax experience

Country/Plan	Years of enforcement	Revenue as % of GDP	Top marginal rate		Exemption level		# of		Treatment of:				Estate/
			Most recent	Ever	Single	Married	marginal rates	Cap on liability?	Main residence	Life Insurance	Pension	Business assets	inheritance /gift tax?
	[1]	[2]	[3a]	[3b]	[4a]	[4b]	[5]	[6]	[7a]	[7b]	[7c]	[7d]	[8]
Austria	1954-1994	0.14%	1.00%	1.00%	None	None	1	N	Т	т	т	Т	N
Denmark	1903-1997	0.06%	0.70%	2.20%	€ 320,657	€ 641,314	1	Υ	Т	E	E	Т	Υ
Finland	1919-2006	0.08%	0.80%	4.00%	€ 250,000	€ 500,000	1	Υ	TP	E	E	Т	Υ
France	1982-1986, 1989-2017	0.22%	1.50%	1.80%	€ 1,300,000	€ 1,300,000	5	Υ	TP	Т	E	E	Υ
Germany	1952-1997	0.11%	1.00%	2.50%	€ 61,355	€ 122,710	1	N	Т	Т	E	TP	Υ
Iceland	1096-2006, 2010-2015	0.48%	2.00%	2.00%	€ 473,248	€ 630,997	2	Ν	т	E	E	TP	Υ
Ireland	1975-1978	0.10%	1.00%	1.00%	€ 88,882	€ 126,974	1	Υ	E	T	E	TP	Υ
Luxembourg	1934-2006	0.55%	0.50%	0.50%	€ 2,500	€ 5,000	1	N	T	Т	E	TP	Υ
Netherlands	1965-2001	0.18%	0.70%	0.80%	€ 90,756	€ 113,445	1	Υ	TP	E	E	TP	Υ
Norway	1892-present	0.45%	0.85%	1.10%	€ 157,833	€ 315,666	1	N	TP	E	E	TP	N
Spain	1977-2008, 2011-present	0.18%	0%- 3.75%	3.75%	€ 400,000- 700,000	€ 800,000- 1,400,000	8	Υ	TP	т	E	E	Υ
Sweden	1947-1991; 1991-2007	0.19%	1.50%	4.00%	€ 166,214	€ 221,619	1	Υ	Т	Т	Е	Е	N
Switzerland	(1840-1970)- present	1.08%	0.1%- 1.1%	3.72%*	€ 25,380- 116,250	€ 51,150- 232,500	1-1000	Y*	TP	Т	Е	TP	Υ
Sanders	n/a	1.56%	8.00%	n/a		\$32,000,000	8	N	T	T	T	Ţ	Y
Warren	n/a	1.34%	6.00%	n/a	\$50,000,000	\$50,000,000	2	N	Т	T	Т	Т	Υ

Source: Scheuer and Slemrod, "Taxing Our Wealth," Journal of Economic Perspectives (2021)

#### The Swiss wealth tax

Stable revenues (1.1% of GDP), regular popular support

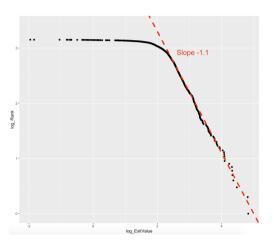
An example for other countries?

- No capital gains tax
- No bequest tax for direct descendants
- → Wealth tax as "backstop"
  - Bank secrecy within Switzerland
  - Formula-based valuation of closely-held businesses
- → Limits to enforcement

## Behavioral responses: entry into entrepreneurship?

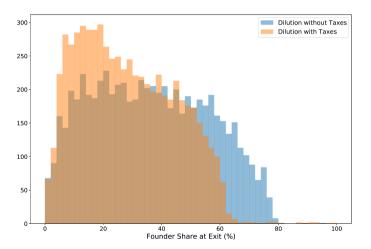
- Entrepreneurs face lots of risk
  - $\rightarrow$  Under-entry?
- Additional dilution due to tax liability and lack of liquidity
  - $\rightarrow$  Loss of control
- But: tax only applies in case of success
  - $\rightarrow$  Low marginal utility

# VC-backed startups: payoff distribution



Source: Azevedo, Scheuer and Smetters, "Taxing High-Powered Entrepreneurship" (2021)

### Dilution



Source: Azevedo, Scheuer and Smetters, "Taxing High-Powered Entrepreneurship" (2021)

#### Should we tax wealth?

Wealth tax ↔ capital gains tax

2% wealth tax = 
$$\begin{cases} 50\% \text{ capital gains tax if } r = 4\% \\ 100\% \text{ capital gains tax if } r = 2\% \end{cases}$$

- → Wealth tax favors productive wealth holders!
- ullet Capital gains  $\sim$  rents, compensation for labor
  - $\rightarrow$  Wealth tax targets only normal return, not excess returns
- Sources of return heterogeneity crucial!